

# STATE UI FINANCING & SOLVENCY INFORMATION

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### Solvency of State Unemployment Trust Funds "Highlights"

### Historical Background Information

- 36 states exhausted their state UI trust funds
- Total Title XII advances since 12/31/2007: \$141.3 billion
- Total maximum amount of outstanding advances: \$51.1 billion (5/31/2011)
- > Total Non-Title XII loan debt since 2010: \$11.4 billion
- > Total Non-Title XII loan debt outstanding: \$8.3 billion

# State unemployment trust fund balances are improving from a low of -\$39.46 billion

\$50 \$40.40\$40.84 \$39.53 \$38.17 \$40 \$36.80 \$31.93 \$31.43 \$30.21 \$29.04 \$30 \$17.00 \$16.41<sub>\$14.94</sub> \$20 \$13.36 \$8.96 \$10 \$1.93 \$3.36 \$2.31 -\$0.78 -\$3.19 -\$10 -\$13.35 -\$15.41 -\$20 \$25.05 -\$25.12 -\$30 -\$25.45 -\$30.42 -\$30. -\$31.21 -\$40 -\$39.46 2008.3 2010.1 2010.2 2011,3 2017.4 2010300A

Source: U.S. Department of Labor
Total State Trust Fund Balances – Total Title XII Loan Balances= Net State Trust Fund Balances



## Significant Measures "Highlights" CY 2015

- Employers paid \$370 per employee in UI taxes
- The equivalent of \$0.72 per every \$100 paid in wages to employees
- The average contribution per employee at the state's wage base was \$103 at the minimum state tax rate
- The average contribution per employee at the state's wage base was \$1,263 at the maximum state rate.
- > 50% of taxable employers paid less than \$.50 in UI taxes for every \$100 paid in wages
- 37% of taxable employers paid the lowest tax rate in state rate schedules (4 states have 0% rates)
- 7% of taxable employers were assigned the highest tax rate
- The average UI tax rate in 46 states was below the state Minimum Adequate Financing Rate calculated by the USDOL.
- On average, the state average tax rate was 23% below the state MAFR
- 6% of the total benefits paid were payments to claimants that were laid off from firms that went out of business.
- **)** 8% of total benefits paid were attributable to reimbursing employers (governmental/non-profit organizations)

SOURCE: Significant Measures of State Unemployment Insurance Tax Systems – 2015

### Solvency of State Unemployment Trust Funds "Highlights"

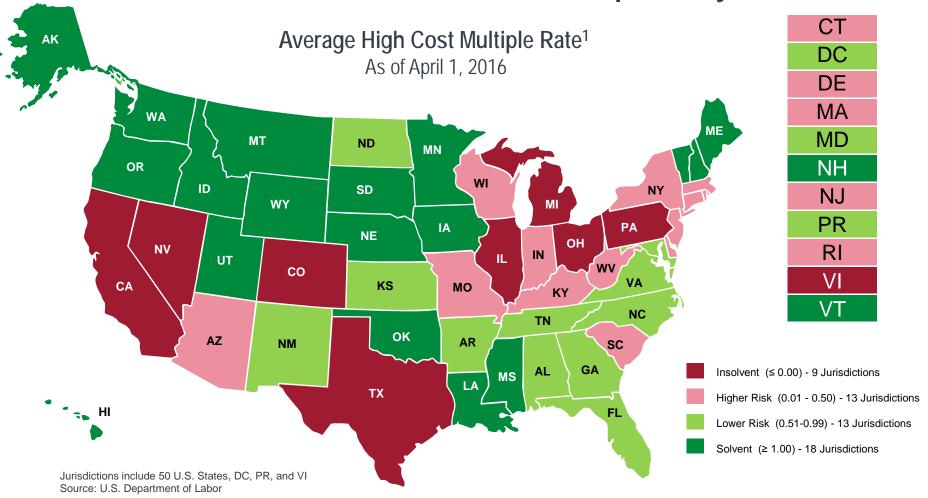
#### **Current Information**

- 18 states with AHCM of 1.0 or more as of 1/1/2016
- 15 states with AHCM between 0.5 and 1.0
- 17 states with AHCM between 0.0 and 0.5
- 3 states with outstanding Title XII loans, about \$3.2 billion (6/14/2016)
- CA: \$2.9 billion; OH: \$280 million; VI: \$69 million
- Potential FUTA credit reductions/rate: CA: 2.2%/2.8%; CT: 1.9%/2.5%; 2.1%/2.7%; VI: 2.9%/3.5%
- 6 states with outstanding private borrowing totaling about \$8.3 billion (AZ, CO, IL, MI, NV, PA)
- 29 states eligible for interest free borrowing (AHCM of 0.7 or greater in last 5 years)
- 24 states ineligible for interest free borrowing in 2016: AZ, CA, CO, CT, DE, GA, IL, IN, KY, MA, MO, NC, NJ, NV, NY, OH, PA, RI, SC, TX, VA, VI, WI, WY

SOURCE: State Unemployment Insurance Trust Fund Solvency Report – 2016



# Despite improving trust fund balances, 35 states are not considered adequately funded



Average High Cost Multiple (AHCM) - a standard measure of trust fund solvency used by the U.S. Department of Labor. A multiple of 1.00 indicates the state trust fund is sufficiently solvent.

#### Final 2015 FUTA Tax Rates

State	FUTA Credit • Reduction	BCR Add-On	Total FUTA Credit • Reduction	Effective Base FUTA Rate	2015 Effective FUTA Tax Rate			
Loan Paid Off Prior to November 10, 2015								
Indiana	0.0%	0.0%	0.0%	0.6%	0.6%			
Kentucky	0.0%	0.0%	0.0%	0.6%	0.6%			
New York	0.0%	0.0%	0.0%	0.6%	0.6%			
North Carolina	0.0%	0.0%	0.0%	0.6%	0.6%			
South Carolina	0.0%				0.6%			
Loan Outstanding as of November 10, 2015								
California	1.5%	0.0%	1.5%	0.6%	2.1%			
Connecticut	1.5%	0.6%	2.1%	0.6%	2.7%			
Ohio	1.5%	0.0%	1.5%	0.6%	2.1%			
Virgin Islands	1.5%	0.0%	1.5%	0.6%	2.1%			

Source: U.S. Department of Labor (U.S. DOL)

FUTA Credit Reduction: Applicable in states following their second consecutive January 1 with an outstanding Title XII loan. Employers in an impacted state lose 0.3% of the 5.4% standard credit for each year the Federal Title XII loan remains outstanding (i.e., 0.3%, 0.6%, 0.9%, 1.2%, 1.5%, etc.).

Benefit Cost Rate/Ratio ("BCR") Add-On: Applicable in states following their fifth consecutive January 1 with an outstanding Title XII loan. States can request a waiver by submitting a request to the U.S. DOL by July 1 of each respective year. The U.S. DOL granted waivers to all states that applied in 2014.

### Potential FUTA Credit Reductions for 2016

State <sup>(1)</sup>	FUTA Credit • Reduction <sup>(2)</sup>	2.7% Add-On <sup>(3)</sup>	BCR Add-On <sup>(4)</sup>	Total  FUTA Credit •  Reduction		Potential 2016 Effective FUTA Tax Rate	Ma P
California	1.8%	0.0%	0.4%	2.2%	0.6%	2.8%	
Ohio	1.8%	0.0%	0.3%	2.1%	0.6%	2.7%	
Virgin Islands	1.8%	0.0%	1.1%	2.9%	0.6%	3.5%	

Potential Maximum Cost Per Employee			
\$196			
\$189			
\$245			

Source: U.S. Department of Labor; Trust Fund Solvency Report 2016

- (1) These states had Title XII advance balances on January 1, 2016 and are potentially subject to a reduction in FUTA credit if the outstanding advance is not repaid by November 10, 2016.
- (2) FUTA Credit Reduction: Applicable in states following their second consecutive January 1 with an outstanding Title XII loan. Employers in an impacted state lose 0.3% of the 5.4% standard credit for each year the Federal Title XII loan remains outstanding (i.e., 0.3%, 0.6%, 0.9%, 1.2%, 1.5%, etc.).
- (3) 2.7% Add-On: The "2.7% add-on" can be assessed beginning with the third year a state has an outstanding Title XII loan. This add-on applies when a state's average UI tax rate is below a certain statutory threshold. The 2.7% add-on cannot be waived and can vary by state. No states qualified for this add-on in 2015. IRC Section 3302(c)(2)(B).
- (4) Benefit Cost Rate/Ratio ("BCR") Add-On: Applicable in states following their fifth consecutive January 1 with an outstanding Title XII loan. States can request a waiver by submitting a request to the U.S. DOL by July 1 of each respective year. The U.S. DOL granted waivers to all states that applied in 2015; Connecticut did not apply for a waiver for 2015. IRC Section 3302(c)(2).

State	California	Indiana	Kentucky	Ohio <sup>(1)</sup>	Virgin Islands	Total
Title XII Loan Balances (06/10/16)	\$2,916,964,349	\$0	\$0	\$280,803,035	\$69,410,424	\$3,267,177,808

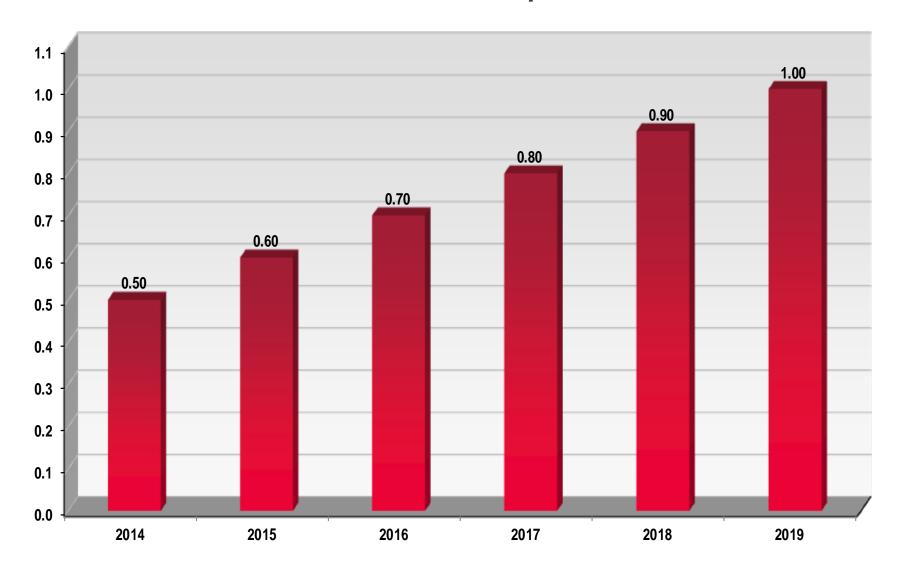
(1) Ohio lawmakers have approved a plan to pay off the Title XII loans by November 10th, which would reduce employer's 2016 FUTA rates to 0.6%.

# To qualify for interest-free Title XII cash flow loan advances, states must now meet minimum funding levels

The federal government offers short-term interest free Title XII loans if:

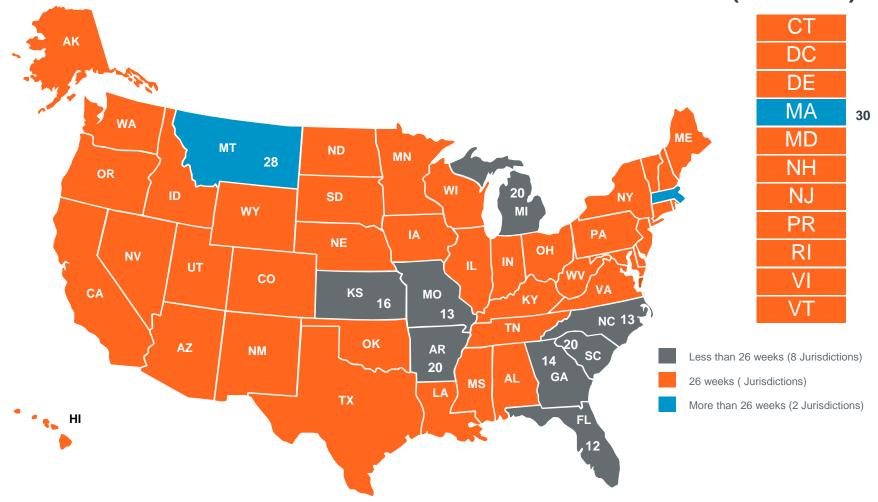
- Repaid in full by September 30th with no additional advances
- Maintenance of tax effort criteria
- Minimum AHCM requirements:
  - 2014: 0.5 AHCM level in one of the past five years
  - 2015 2019: 0.6-1.0 (increasing by 0.1 each year) AHCM level in one of the past five years

### Future minimum AHCM requirements





### Maximum Duration of UI Benefits (2016)



NOTE: Weeks shown in map are for regular state benefits; no additional weeks of federal benefits are available in any state. The Virgin Islands and Puerto Rico both have 26 weeks of regular unemployment insurance (UI).

SOURCE: Congressional Research Services

A state's maximum duration can fluctuate based on the jobless rate in the state.



### **Questions and Answers**

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